# SALIDA UNION SCHOOL DISTRICT COUNTY OF STANISLAUS SALIDA, CALIFORNIA

FINANCIAL STATEMENTS
WITH SUPPLEMENTARY INFORMATION

FOR THE YEAR ENDED JUNE 30, 2010

AND

INDEPENDENT AUDITOR'S REPORT

## FINANCIAL STATEMENTS WITH SUPPLEMENTARY INFORMATION

#### For the Year Ended June 30, 2010

#### **TABLE OF CONTENTS**

	<u>Page</u>
Independent Auditor's Report	1-2
Management's Discussion and Analysis	3-11
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Assets	12
Statement of Activities	13
Fund Financial Statements:	
Balance Sheet - Governmental Funds	14
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets	15
Statement of Revenues, Expenditures and Change in Fund Balances - Governmental Funds	16
Reconciliation of the Statement of Revenues, Expenditures and Change in Fund Balances - Governmental Funds - to the Statement of Activities	17
Statement of Fiduciary Net Assets - All Agency Funds	18
Notes to Basic Financial Statements	19-33
Required Supplementary Information:	
General Fund Budgetary Comparison Schedule	34
Supplementary Information:	
Combining Balance Sheet - All All Non-Major Funds	35-36
Combining Statement of Revenues, Expenditures and Change in Fund Balances - All Non-Major Funds	37-38
Combining Statement of Changes in Assets and Liabilities - All Agency Funds	39-40

#### **FINANCIAL STATEMENTS** WITH SUPPLEMENTARY INFORMATION

#### For the Year Ended June 30, 2010

## TABLE OF CONTENTS (Continued)

	<u>Page</u>
Supplementary Information: (Continued)	
Organization	41
Schedule of Average Daily Attendance	42
Schedule of Instructional Time	43
Schedule of Expenditure of Federal Awards	44
Reconciliation of Unaudited Actual Financial Report with Audited Financial Statements	45
Schedule of Financial Trends and Analysis	46
Schedule of Charter Schools	47
Notes to Supplementary Information	48-49
Independent Auditor's Report on Compliance with State Laws and Regulations	50-52
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	53-54
Independent Auditor's Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133	55-56
Findings and Recommendations:	
Schedule of Audit Findings and Questioned Costs	57-62
Status of Prior Year Findings and Recommendations	63





#### INDEPENDENT AUDITOR'S REPORT

Board of Trustees Salida Union School District Salida, California

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Salida Union School District, as of and for the year ended June 30, 2010, which collectively comprise Salida Union School District's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Salida Union School District as of June 30, 2010, and the respective changes in financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 12, 2011 on our consideration of Salida Union School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Management's Discussion and Analysis and the Required Supplementary Information, such as the General Fund Budgetary Comparison Schedule are not required parts of the basic financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

#### **INDEPENDENT AUDITOR'S REPORT**

(Continued)

Our audit was conducted for the purposes of forming an opinion on the financial statements that collectively comprise Salida Union School District's basic financial statements. The accompanying financial and statistical information listed in the Table of Contents, including the Schedule of Expenditure of Federal Awards, which is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, is presented for purposes of additional analysis and is not a required part of the basic financial statements of Salida Union School District. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Perry- Smin up

Sacramento, California January 12, 2011





### Salida Union School District

**District Superintendent** Twila Tosh, Superintendent

Board of Trustees
Ivan Wyeth, II
Dennis Thompson
Dr. Gary Dew
Virginia Berry
Catie Englebright

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### Fiscal Year Ended June 30, 2010

This annual report consists of three parts— District management's discussion and analysis (this section), the basic financial statements, and required supplementary information.

The Management's Discussion and Analysis consists of five sections:

- Overview of the Financial Statements serves as a guide to reading the financial statements provided in the sections following the Management's Discussion and Analysis.
- Financial Analysis of the District as a Whole
- **Financial Analysis of the District's Funds** including a sub-section on the District's General Fund.
- Capital Asset and Debt Administration a look at the District's investment in capital assets and its level of debt.
- Factors Bearing on the District's Financial Future a discussion of issues management see as relevant to the future financial health of the District.

This management's discussion and analysis of Salida Union School District's financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2010. It is District management's view of the District's financial condition. It should be read in conjunction with the Independent Auditor's Report, the basic financial statements and the accompanying notes to those financial statements.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The basic financial statements include two kinds of statements that present different views of the District:

- Government-Wide. The first two statements are Government-wide financial statements
  that provide both short- and long-term information about the District's overall financial
  status. Because they include all district funds, certain inter-fund and other types of
  transactions that net to zero have been eliminated so that Government-wide revenues and
  expenditures are not artificially inflated.
- <u>Fund-Level</u>. The remaining statements are fund-level financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the District-wide statements.

These two statements report the District's net assets and changes in them. Net assets are the difference between assets and liabilities, which is one way to measure the District's financial health. Over time, increases or decreases in the District's net assets are one indicator of whether its financial health is improving or deteriorating.

The financial statements also include notes that explain some of the information in the statements. These notes are considered to be an integral part of the financial statements and should be considered with them when looking at the District's financial picture.

The statements are followed by a section of required supplementary information that further explains and supports the financial statements with a comparison of the District's budget for the year.

In the Government-wide financial statements, activities are shown as Governmental activities. The District has no funds that are classified as Business-type activities. The fund-level financial statements provide more detailed information about the District's most significant funds—not the District as a whole. The District has two of the three major kinds of funds:

- <u>Governmental funds</u>—Most of the District's basic services are included in governmental funds, the General Fund being the largest fund in this category. Funds included in the grouping of Governmental funds are those activities that are unique to the special mission of a governmental organization, such as a public school district.
- <u>Proprietary funds</u>—Services that are solely supported by the District charging a fee, such as a Self-Insurance Fund, are generally reported as proprietary funds. The District does not operate any Proprietary funds.

• <u>Fiduciary Funds</u>—If the District is the trustee for assets that belong to others, such as the student activities funds or Mello-Roos Capital Projects funds. The District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. Their activities are excluded from the Government-wide financial statements because the District could not use those assets to finance its operations.

When using these financial statements to assess the overall health of the District you also need to consider additional non-financial factors, such as the condition of school buildings and other facilities, and enrollment trends.

#### FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE

**Fund Balance**. The first view in an analysis of the District as a whole is fund balance and the changes that occurred during the fiscal year. The combined total of all funds dropped significantly during 2009/10 (down by 32%), as reflected in the total fund balance table on the next page. This overall decline in fund balance is represented in two key shifts. First the General Fund experienced a significant loss of funding and then fund balances in both reserve funds – Special Reserve for Other Than Capital Projects and Special Reserve for Capital Projects funds were transferred to support the General Fund, the primary reason for both events was the impact of declining enrollment, compounded by the current Sate financial crisis.

Table 1 – Ending Fund Balances

Fund	Ending Balances			
i dild	June 30, 2009	June 30, 2010		
General	\$1,122,953	\$1,359,322		
Charter School	0	92,990		
Child Development	8,173	16,602		
Cafeteria	87,667	72,319		
Deferred Maintenance	82,476	129,104		
Special Reserve for Other Than Capital Projects	964,564	19,254		
Foundation Special Reserve	4,932	0		
Building Fund	269	268		
Capital Facilities	37,011	59,367		
County School Facilities	35,417	29,855		
Special Reserve for Capital Projects	2,638,075	1,737,662		
Mello-Roos Capital Projects	259,228	263,640		
Bond Interest & Redemption	235,126	123,537		
Total Fund Balances	\$5,475,890	\$3,903,920		

A detailed analysis of the General Fund as well as each major governmental fund will be discussed in detail later in this analysis, yet it is necessary to provide a brief explanation for funds experiencing significant changes in addition to those already mentioned.

The District began operation of Independence Charter School and therefore created a new fund for the financial management of that school and the balance of the Foundation Special Reserve fund was fully expended.

**Net Assets.** A second view in the analysis of the District is to look at the change in Net assets as shown on Table 2 on the next page. Net assets represent the portion of total assets actually owned free and clear by the District. The District's total Net Assets for the year ending June 30, 2010 was \$31.8 million.

It should be noted that land is accounted for at purchase value, not market value, and is not depreciated. Therefore, much of the land owned by the District is valued on the District's books at what is potentially below current market value because much of it was acquired decades ago. This valuation is consistent with accounting rules set forth by the Governmental Accounting Standards Board.

Buildings are recorded at cost of original construction and then depreciated. They are not recorded at present market value.

Net assets are a frequent indicator of the financial health of an organization, as assets could be sold and net proceeds used to fund operations. While the land and buildings owned by the District contribute to its net assets, because of the nature of its operations the District will be utilizing the vast majority of these assets for the foreseeable future. With limited exceptions, they are not available as assets that could be liquidated; however, they are still a partial indication of the overall financial health of the District.

Table 2- Statement of Net Assets

Asse	ets	30-Jun-09	30-Jun-10	% Change
Cash	Cash and investments		\$2,371,149	-10%
Recei	ivables	4,308,850	4,797,149	11%
Stores	s	65,490	71,521	9%
Prepa	aid Expenses	121,986	487,984	300%
Capita	al Assets			
	Land	7,578,569	7,578,569	0%
	Improvements of sites	108,100	108,100	0%
	Buildings	53,183,703	53,183,703	0%
	Equipment	2,417,295	2,485,260	3%
	Work in progress	-	-	
	Less accumulated depreciation	-24,445,988	<u>-26,410,317</u>	8%
	Total Assets	45,962,013	44,673,118	-3%
Liab	ilities			
Accou liabilit	unts payable and other current ies	1,411,950	3,382,267	140%
Defer	red revenue	110,508	50,453	-54%
Long	Long term liabilities		9,440,533	1%
	Total Liabilities	10,873,729	12,873,253	18%
Net A	Assets			
	Total net assets	\$35,088,284	\$31,799,865	-9%

Changes in Net Assets. Net assets decreased from 2008/09 to 2009/10, primarily due to the financial challenges experienced at Salida Union School District from reasons identified earlier – declining enrollment and the current California State fiscal crisis. As stated, due to the deficit funding and deferment of operating revenue from the State, cash reserves were required to fund current operations and while cash and investments only declined by 10%, that included a temporary loan from the County office of Education for \$1.4 million, also reflected in Accounts Payable and Other Current Liabilities. This loan has since been repaid in the current fiscal year. The drop in Deferred Revenue is primarily due to the Tier III categorical flexibility transfer allowing previously restricted program balances to be moved to unrestricted balances.

<u>Table 3 – Statement of Net Activities</u>

Revenue	2008/09	2009/10	%Change
Charges for Service	\$412,680	\$324,896	-21%
Operating Grants and Contributions	8,957,810	7,896,019	-12%
Capital Grants and Contributions	629	449	-29%
Total General Revenues	20,371,160	17,906,887	-12%
Total Revenue	29,742,279	26,128,251	-12%
Expenditures			
Instruction	17,606,427	14,906,551	-15%
Instruction Related Service:			
Supervision of Instruction	455,457	296,502	-35%
Instructional Library, Media & Technology	254,284	211,789	-17%
School Site Administration	1,534,308	1,110,376	-28%
Pupil Services			
Home to School Transportation	681,584	680,300	0%
Food Services	2,050,637	2,096,289	2%
All Other Pupil Services	1,093,087	982,155	-10%
General Administration			
Data Processing	43,610	44,779	3%
All Other General Services	1,851,229	1,690,497	-9%
Plant Services	2,962,403	4,221,819	43%
Ancillary Services	26,451	27,297	3%
Community Services	2,746,530	2,373,342	-14%
Enterprise Activities	0	0	
Interest on Long-Term Debt	445,154	352,366	-21%
Other Outgo	<u>380,676</u>	423,098	11%
Total Expenses	<u>32,131,837</u>	<u>29,417,160</u>	-8%
CHANGE IN NET ASSETS – as compared to prior	(2,389,558)	(3,288,909)	38%
year NET ASSETS – Effective June 30	<u>\$35,088,774</u>	<u>\$31,799,865</u>	-9%

Table 3 is another view of Net Assets and how operations of the District impact Net Assets. Revenue minus Expenses will equal the change in Net Assets from year to year. This table looks at revenue and expenses as they are broken out by the various functions performed by the District. Noting that operations in 2009/10 were under extreme conditions, total revenue dropped by 12% while expenditures dropped by only 8%, with the bulk of cost saving actions from instruction, reflecting the temporary suspension of class size reduction, and instruction related services, reflecting cost savings in site supervision and administration by the closing of one elementary site.

Note: A significant change from 2008/09 to 2009/10 is the allocation of Accumulated Depreciation charges by function – in 2008/09 (approximately \$2 million). The depreciation charges for land improvements and buildings were primarily allocated to instruction, reflecting the use of those improvements and buildings. However, in 2009/10, they are allocated to plant services – this accounting change created a shift in spending as reflected in the statement of net activities when you compare the two years.

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

**Core Operating Funds**. The core operating funds consist of the General Fund, Charter School Special Revenue Fund, Child Development Fund, and Cafeteria Fund. Each experienced a decline in ending fund balance in 2009/10.

The General Fund received almost five million less revenue in 2009/10, primarily from \$2.8 million less for Revenue limit, reflecting our declining enrollment and State deferrals. Federal revenue also dropped, by \$1.4 million, reflecting the federal stimulus money received in 2008/09. Other State funding was also down by \$.7 million reflecting the State's declining revenue and reduced funding to categorical programs. While spending was severely curtailed during the year, such dramatic reductions in revenue could not be matched. The net result was a \$.2 million decline in ending fund balance.

The Charter School Special Revenue fund did not exist in 2008/09, so comparison between the two years is not possible.

Child Development fund saw a significant increase in funding, primarily from federal recovery funds to the Head Start and Early Head Start programs.

The Cafeteria Fund saw increased federal revenue due to increased reimbursable free and reduced meal servings. This greater revenue allowed the Cafeteria fund to contribute at a higher level to the General fund in closer recognition of the total cost of the Cafeteria fund. Despite these improvements, the portions of the total cost of the Cafeteria fund are still carried by the General fund.

**Capital Funds.** The District's capital funds are: Capital Facilities, County Schools Facilities, and Special Reserve for Capital Projects. To maintain fiscal solvency in the General Fund, unrestricted reserves in the Special Reserve fund was transferred to the General Fund. This action, while necessary, will limit the District's ability to continue to absorber funding shortfalls from the State.

It should be noted that all District funds are self-supporting. Refer to Table 1 for all "Governmental Fund" ending balances.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The District receives revenue for the General Fund from several sources. The primary revenue sources are shown in Figure 1. The primary functions of the District are: Instruction, Instruction Related activities, Pupil Services and Plant Services. Figure 2 identifies the District's spending in terms of those functions. It is important to note that General Administration accounts for only 6% of total expenditures. When expenditures are viewed by what is purchased (Vs. Why), you will note that salaries and employee benefits consume 89% of total expenditures, as shown in Figure 3.

Figure 1

Revenue	%	Value
Revenue Limit	63%	\$13,803,163
Federal	8%	1,839,660
State	20%	4,306,881
Local/Other	9%	1,897,385
TOTAL	100%	\$21,847,089

Figure 2

Expenditures by Function	%	Value
Instruction	51%	\$14,906,551
Instruction Related	6%	1,618,667
Pupil Services	13%	3,758,744
Ancillary / Community Services	8%	2,400,639
General Admin	6%	1,735,276
Plant Services	14%	4,221,819
All Other	3%	775,464
TOTAL	100%	\$29,417,160

Figure 3

Expenditures by Object	%	Value
Certificated Salaries	48%	\$11,014,343
Classified Salaries	17%	3,956,037
Employee Benefits	14%	3,222,026
Books and Supplies	3%	693,571
Services	16%	3,688,758
Capital Outlay/Other	2%	390,506
TOTAL	100%	\$22,965,241

#### CAPITAL ASSET AND DEBT ADMINISTRATION

In past years, the District had incurred long term debt in the acquisition and construction of facilities and other capital assets. Due to current operational needs and to address cash flow needs, the District refinanced some of that associated debt in May 2010. The refinancing allowed the District to lessen the immediate debt payments by making interest only payments until future years, when it is hoped that the State will begin to restore funding currently owed, either through deficit funding or deferrals, to California Local Education Agencies. Current and projected revenue streams with minimal general fund contributions are sufficient to service these obligations.

#### FACTORS BEARING ON THE DISTRICT'S FINANCIAL FUTURE

**Challenges**. At the time these financial statements were prepared and audited, the District was aware of the following circumstances that could significantly affect its financial health in the future:

- <u>Decline in the district enrollment</u>. Average Daily Attendance (ADA) in the District continued to decline, impacted by home foreclosures and other difficult economic conditions, this time by 104 from 2008/09 to 2009/10 and is projected declines of another 90 for 2010/11. Year-to-Date enrollment so far in 2010/11 has declined by 87 students, coming very close to projections.
- Continued rising costs for special education. Transportation costs have continued to rise over the last several years. Payments to the County for serving some of the District's students as seen more than a ten-fold increase since 2005/06. Non-public school/non-public agency placement costs have nearly tripled since 2001-02. Additionally, the state has not passed on increases in federal funding for special education, instead using the funding to offset problems within the state's budget. This will continue to be a significant challenge to the District.
- <u>Fiscal Uncertainty from the State</u>. The State of California has an unresolved budget crisis and its budget for the 2010/11 fiscal year has already been identified as yielding a significant deficit that potentially could result in further mid-year cuts. Additionally, there continues to be no true consensus on a workable long term solution for the structural fiscal challenges the state faces.

**Strengths**. There are also factors that work in the District's favor when looking at the long-term financial future of Salida Union School District:

• <u>Health insurance cost containment</u>. It should be noted that two significant challenges facing many districts, rising health costs and escalating retiree benefit obligations, are not factors for the District as these were capped many years ago.

- Experienced Leadership and Staff. The District enjoys stability in its Board of Education and has the benefit of both an experienced and highly capable certificated and classified staff.
- <u>Employee relations</u>. The District has an excellent relationship with its employee organizations.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the office of Chief Business Officer, Salida Union School District, 4801 Sisk Road, Salida, CA 95368 or (209) 545-0339, extension 3128



#### **STATEMENT OF NET ASSETS**

#### June 30, 2010

	Governmental <u>Activities</u>
ASSETS	
Cash and investments (Note 2) Accounts receivable Prepaid expenditures Stores inventory Capital assets, net of accumulated	\$ 2,371,149 4,797,149 487,984 71,521
depreciation (Note 4)	<u>36,945,315</u>
Total assets	44,673,118
LIABILITIES	
Accounts payable Current loans Deferred revenue Long-term liabilities (Note 5):	1,972,498 1,409,769 50,453
Due within one year Due after one year	340,533 <u>9,100,000</u>
Total liabilities	12,873,253
NET ASSETS	
Invested in capital assets, net of related debt Restricted (Note 6) Unrestricted	29,818,724 1,453,408 527,733
Total net assets	<u>\$ 31,799,865</u>

#### STATEMENT OF ACTIVITIES

#### For the Year Ended June 30, 2010

Net (Expense)

	Program Revenues							(	evenues and Changes in Net Assets	
		Expenses		arges for rvices	Ċ	Operating Grants and Intributions	C Gra	apital nts and ributions		overnmental Activities
Governmental activities (Note 4):				40.00=			•			(40.000.000)
Instruction Instruction-related services:	\$	14,906,551	\$	19,265	\$	2,820,568	\$	449	\$	(12,066,269)
Supervision of instruction		296,502		386		105,593				(190,523)
Instructional library, media and		200,002		000		100,000				(100,020)
technology		211,789				78,384				(133,405)
School site administration		1,110,376		584		35,109				(1,074,683)
Pupil services:										
Home-to-school transportation		680,300				200,315				(479,985)
Food services		2,096,289		259,374		1,750,396				(86,519)
All other pupil services General administration:		982,155		1,503		180,216				(800,436)
Data processing		44,779								(44,779)
All other general administration		1,690,497		3.062		104,343				(1,583,092)
Plant services		4,221,819		2,695		24,423				(4,194,701)
Ancillary services		27,297		,		,				(27,297)
Community services		2,373,342		15,170		2,297,373				(60,799)
Interest on long-term liabilities		352,366								(352,366)
Other outgo	_	423,098		22,857		299,299			_	(100,942)
Total governmental activities	<u>\$</u>	29,417,160	\$	324,896	\$	7,896,019	\$	449	_	(21,195,796)
	G	General revenues Taxes and subv Taxes levied f Taxes levied f	entions: for genera		;					3,262,902 121,711
		Taxes levied f			poses					165,465
		Federal and sta								13,551,775
		Interest and inve	estment e	earnings						23,501
		Miscellaneous							_	781,533
			Total g	eneral reve	enues				_	17,906,887
			Chang	e in net ass	sets					(3,288,909)
			Net as	sets, July 1	, 2009	9				35,088,774
			Net as	sets, June	30, 20	10			\$	31,799,865

#### **BALANCE SHEET**

#### **GOVERNMENTAL FUNDS**

June 30, 2010

	_	General Fund		ecial Reserve for Capital Projects Fund		All Non-Major Funds	Go	Total overnmental Funds
ASSETS								
Cash and investments: Cash in County Treasury Cash on hand and in banks Cash in revolving fund Cash with Fiscal Agent Accounts receivable Due from other funds Stores inventory	\$	32,816 10,000 4,108,769 274,228	\$	1,728,409 4,200 122,668	\$	599,423 500 684,180 216,783 71,521	\$	632,240 500 10,000 1,728,409 4,797,149 613,679 71,521
Total assets	\$	4,425,813	\$	1,855,278	\$	1,572,407	\$	7,853,498
LIABILITIES AND FUND BALANCES								
Liabilities: Accounts payable Current loans Deferred revenue Due to other funds	\$	1,599,719 1,409,769 50,453 6,550	\$	135 117,481	\$	275,823 489,648	\$	1,875,677 1,409,769 50,453 613,679
Total liabilities	_	3,066,491	_	117,616		765,471		3,949,578
Fund balances: Reserved for: Revolving fund Stores inventory Unspent categorical revenue Unreserved, reported in:		10,000 139,235				71,521		10,000 71,521 139,235
General Fund Special Revenue Funds Capital Projects Funds Debt Service Funds		1,210,087	_	1,737,662		258,748 353,130 123,537		1,210,087 258,748 2,090,792 123,537
Total fund balances	_	1,359,322	_	1,737,662	_	806,936	_	3,903,920
Total liabilities and fund balances	\$	4,425,813	\$	1,855,278	\$	1,572,407	\$	7,853,498

## RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

June 30, 2010

Total fund balances - Governmental Funds		\$ 3,903,920
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used for governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The cost of the assets is \$63,355,632 and the accumulated depreciation is \$26,410,317 (Note 4).		36,945,315
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at June 30, 2010 consisted of (Note 5):  General Obligation Bonds Certificates of Participation Qualified Zone Academy Bond Early retirement incentive plan Compensated absences	\$ (940,000) (5,915,000) (2,000,000) (519,500) (66,033)	(9,440,533)
In governmental funds, debt issue costs are recognized as expenditures in the period they are incurred. In the government-wide statements, debt issue costs are amortized over the life of the debt.		487,984
Unmatured interest is not recognized until it is due and, therefore, is not accrued as a payable in the governmental funds.		 (96,821)
Total net assets - governmental activities		\$ 31,799,865

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES

#### **GOVERNMENTAL FUNDS**

#### For the Year Ended June 30, 2010

		General Fund	S <sub>I</sub>	pecial Reserve for Capital Projects Fund		All Non-Major Funds	G	Total overnmental Funds
Revenues:								
Revenue limit sources:	_						_	
State apportionment	\$	10,443,540					\$	10,443,540
Local sources	_	3,359,623	_		_		_	3,359,623
Total revenue limit	_	13,803,163	_				_	13,803,163
Federal sources		1,839,660			\$	1,367,457		3,207,117
Other state sources		4,306,881				600,875		4,907,756
Other local sources		1,897,385	<u>\$</u>	345,440		1,970,930	_	4,213,755
Total revenues	_	21,847,089	_	345,440	_	3,939,262	_	26,131,791
Expenditures:								
Certificated salaries		11,014,342				587,118		11,601,460
Classified salaries		3,956,037				1,257,631		5,213,668
Employee benefits		3,222,026				453,055		3,675,081
Books and supplies Contract services and operating		693,571		7,240		1,034,661		1,735,472
expenditures		3,688,758		471,907		198,558		4,359,223
Capital outlay		5		8,941		57,757		66,703
Other outgo		390,501		0,011		01,101		390,501
Debt service:		000,001						000,001
Principal retirement				4,615,000		190,000		4,805,000
Interest				195,080		56,573		251,653
			_		_	30,373	_	
Total expenditures	_	22,965,240	_	5,298,168	_	3,835,353	_	32,098,761
(Deficiency) excess of revenues								
(under) over expenditures	_	<u>(1,118,151</u> )	_	(4,952,728)	_	103,909	_	(5,966,970)
Other financing sources (uses):								
Operating transfers in		1,473,188		147,471		118,668		1,739,327
Operating transfers out		(118,668)		(490,156)		(1,130,503)		(1,739,327)
Proceeds from COPs			_	4,395,000	_			4,395,000
Total other financing sources (uses)		1,354,520	_	4,052,315		(1,011,835)	_	4,395,000
Net change in fund balances		236,369		(900,413)		(907,926)		(1,571,970)
Fund balances, July 1, 2009	_	1,122,953	_	2,638,075		1,714,862	_	5,475,890
Fund balances, June 30, 2010	\$	1,359,322	\$	1,737,662	\$	806,936	\$	3,903,920

The accompanying notes are an integral part of these financial statements.

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS - TO THE STATEMENT OF ACTIVITIES

#### For the Year Ended June 30, 2010

Net change in fund balances - Total Governmental Funds		\$ (1,571,970)
Amounts reported for governmental activities in the statement of activities are different because:		
Acquisition of capital assets is an expenditure in the governmental funds, but increases capital assets in the statement of net assets (Note 4).	\$ 67,965	
Depreciation of capital assets is an expense that is not recorded in the governmental funds (Note 4).	(1,964,329)	
Repayment of principal on long-term liabilities is an expenditure in the governmental funds, but decreases the long-term liabilities in the statement of net assets (Note 5).	4,805,000	
In the governmental funds, proceeds from debt are recognized as other financing sources. In the government-wide statement, proceeds from debt are reported as increases to liabilities (Note 5).	(4,395,000)	
In the governmental funds, debt issuance costs are recognized as expenditures. In the government-wide statements, issuance costs are amortized over the life of the debt.	365,998	
Unmatured interest on long-term liabilities is not recorded in the governmental funds until it becomes due, but increases liabilities in the statement of net assets.	(96,821)	
In the statement of activities, expenses related to early retirement incentives and compensated absences are measured by the amounts earned during the year. In the governmental funds, expenditures are measured by the amount of financial resources used (Note 5).	 <u>(499,752</u> )	(1,716,939)
Change in net assets of governmental activities		\$ (3,288,909)

The accompanying notes are an integral part of these financial statements.

#### STATEMENT OF FIDUCIARY NET ASSETS

#### **ALL AGENCY FUNDS**

June 30, 2010

	Student Body <u>Fund</u>
ASSETS	
Cash on hand and in banks (Note 2)	<u>\$ 211,676</u>
LIABILITIES	
Due to student groups	211,676
NET ASSETS	
Net assets	<u>\$ - </u>

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Salida Union School District (the "District") accounts for its financial transactions in accordance with the policies and procedures of the California Department of Education's *California School Accounting Manual*. The accounting policies of the District conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board and the American Institute of Certified Public Accountants. The following is a summary of the more significant policies:

#### Reporting Entity

The Board of Trustees is the level of government which has governance responsibilities over all activities related to public school education in the District. Board members have decision-making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters. The Board does not have significant influence over any other governmental "reporting entity" as defined by the Governmental Accounting Standards Board.

The District receives funding from local, state and federal government sources and must comply with all the requirements of these funding source entities.

#### Basis of Presentation - Financial Statements

The financial statements include a Management's Discussion and Analysis (MD & A) section providing an analysis of the District's overall financial position and results of operations, financial statements prepared using full accrual accounting for all of the District's activities, including infrastructure, and a focus on the major funds.

#### Basis of Presentation - Government-Wide Financial Statements

The Statement of Net Assets and the Statement of Activities displays information about the reporting government as a whole. Fiduciary funds are not included in the government-wide financial statements. Fiduciary funds are reported only in the Statement of Fiduciary Net Assets at the fund financial statement level.

The Statement of Net Assets and the Statement of Activities are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from moneychanger transactions are recognized in accordance with the requirements of Governmental Accounting Standards Board Codification Section (GASB Cod. Sec.) N50.118-.121.

*Program revenues*: Program revenues included in the Statement of Activities derive directly from the program itself or from parties outside the District's taxpayers or citizenry, as a whole; program revenues reduce the cost of the function to be financed from the District's general revenues.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Basis of Presentation - Government-Wide Financial Statements (Continued)

Allocation of indirect expenses: The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. Depreciation expense is specifically identified by function and is included in the direct expense of each function. Interest on general long-term liabilities is considered an indirect expense and is reported separately on the Statement of Activities.

#### Basis of Presentation - Fund Accounting

The accounts of the District are organized on the basis of funds or account groups, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues, and expenditures. District resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The District's accounts are organized into two broad categories which, in aggregate, include five fund types as follows:

#### A - Governmental Fund Types

#### 1 - General Fund:

The General Fund is the general operating fund of the District and accounts for all revenues and expenditures of the District not encompassed within other funds. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund.

#### 2 - Special Revenue Funds:

The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes. This classification includes the Charter, Child Development, Cafeteria, Deferred Maintenance, Special Reserve for Other Than Capital Projects and Foundation Funds.

#### 3 - Capital Projects Funds:

The Capital Projects Funds are used to account for resources used for the acquisition of capital facilities by the District. This classification includes the Special Reserve for Capital Projects, Building, Capital Facilities, County School Facilities and Mello-Roos Capital Project Funds.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 1. **SUMMARY OF SIGNIFICANT ACCOUNT POLICIES** (Continued)

Basis of Presentation - Fund Accounting (Continued)

#### A - Governmental Fund Types (Continued)

#### 4 - Debt Service Fund:

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term liabilities principal, interest and related costs. This classification includes the Bond Interest and Redemption Fund.

#### B - Fiduciary Fund Type

#### 1 - Agency Funds:

Agency Funds are used to account for assets of others for which the District acts as an agent. All cash activity and assets of the various student bodies of the District are accounted for in the Student Body Account. For Student Body Accounts, individual totals by school and club, are maintained within the District's accounting system.

#### Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

#### Accrual

Governmental activities in the government-wide financial statements and the fiduciary fund financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

#### Modified Accrual

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term liabilities, if any, is recognized when due.

#### **Budgets and Budgetary Accounting**

By state law, the Board of Trustees must adopt a final budget by July 1. A public hearing is conducted to receive comments prior to adoption. The Board of Trustees complied with these requirements.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNT POLICIES (Continued)

#### Budgets and Budgetary Accounting (Continued)

The District employs budgetary control by major object code and by individual appropriation account. Expenditures cannot legally exceed appropriations by major object code. The budgets are revised during the year by the Board of Trustees to provide for unanticipated revenues and expenditures. The originally adopted and final revised budgets for the General Fund are presented as Required Supplementary Information.

#### Capital Assets

Capital assets purchased or acquired, with an original cost of \$5,000 or more, are recorded at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlay that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Capital assets are depreciated using the straight-line method over 4 - 30 years depending on asset types.

#### Compensated Absences

Compensated absences in the amount of \$66,033 is recorded as a liability of the District. The liability is for earned but unused benefits.

#### Accumulated Sick Leave

Sick leave benefits are not recorded as liabilities on the books of the District. The District's policy is to record amounts as operating expenditures in the period sick leave is taken since such benefits do not vest nor is payment probable; however, unused sick leave is added to the creditable service period for calculation of retirement benefits for all STRS and CalPERS employees, when the employee retires.

#### **Encumbrances**

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid. All encumbrances are liquidated at June 30.

#### Stores Inventory

Stores inventory is recorded using the consumption method, in that inventory acquisitions are initially recorded in the inventory asset account, and then charged to expenditure when used. Inventory reserves are equally offset by a fund balance reserve, which indicates that these amounts are not "available for appropriation and expenditure" even though they are a component of net assets.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Deferred Revenue**

Revenues from federal, state, and local special projects and programs are recognized when qualified expenditures have been incurred. Funds received but not earned are recorded as deferred revenue until earned.

#### Restricted Net Assets

Restrictions of the ending net assets indicate the portions of net assets not appropriable for expenditure or amounts legally segregated for a specific future use. The restrictions for revolving cash fund, prepaid expenditures and stores inventory reflect the portion of net assets represented by revolving fund cash, prepaid expenditures and stores inventory, respectively. These amounts are not available for appropriation and expenditure at the balance sheet date. The restriction for unspent categorical program revenues represents the portion of net assets restricted to specific program expenditures. The restrictions for special revenues, capital projects and debt repayment represents the portion of net assets restricted for special purposes, capital projects and the retirement of debt.

#### **Property Taxes**

Secured property taxes are attached as an enforceable lien on property as of March 1. Taxes are due in two installments on or before December 10 and April 10. Unsecured property taxes are due in one installment on or before August 31. The County of Placer bills and collects taxes for the District. Tax revenues are recognized by the District when received.

#### Eliminations and Reclassifications

In the process of aggregating data for the Statement of Net Assets and the Statement of Activities, some amounts reported as interfund activity and balances in the funds were eliminated or reclassified. Interfund receivables and payables were eliminated to minimize the "grossing up" effect on assets and liabilities within the governmental activities column.

#### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results may differ from those estimates.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 2. CASH AND INVESTMENTS

Cash and investments at June 30, 2010 consisted of the following:

	Governmenta <u>Funds</u>	l 	Fiduciary Funds
Pooled Funds: Cash in County Treasury	\$ 632,240		
Deposits: Cash on hand and in banks Cash in revolving fund	500 10,000		211,676
Cash with Fiscal Agent	1,728,409	_	
Total	<u>\$ 2,371,149</u>	<u>\$</u>	211,676

#### Pooled Funds

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the Stanislaus County Treasury. The County pools and invests the cash. These pooled funds are carried at cost which approximates fair value. Interest earned is deposited monthly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

Because the District's deposits are maintained in a recognized pooled investment fund under the care of a third party and the District's share of the pool does not consist of specific, identifiable investment securities owned by the District, no disclosure of the individual deposits and investments or related custodial credit risk classifications is required.

In accordance with applicable state laws, the Stanislaus County Treasurer may invest in derivative securities. However, at June 30, 2010, the Stanislaus County Treasurer has represented that the Treasurer's pooled investment fund contained no derivatives or other investments with similar risk profiles.

#### Deposits - Custodial Credit Risk

Cash balances held in banks and revolving funds are insured up to \$250,000 by the Federal Depository Insurance Corporation (FDIC). At June 30, 2010, the carrying amount of the District's accounts was \$222,176 and the bank balances were \$224,081, all of which was covered by FDIC insurance.

#### Cash with Fiscal Agent

Cash with Fiscal Agent represent amounts held by a third party custodian in the District's name for future capital projects.

#### **NOTES TO BASIC FINANCIAL STATEMENTS**

#### 2. CASH AND INVESTMENTS (Continued)

#### Interest Rate Risk

The District does not have a formal investment policy that limits cash and investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. At June 30, 2010, the District had no significant interest rate risk related to cash and investments held.

#### Credit Risk

The District does not have a formal investment policy that limits its investment choices other than the limitations of state law.

#### Concentration of Credit Risk

The District does not place limits on the amount it may invest in any one issuer. At June 30, 2010, the District had no concentration of credit risk.

#### 3. INTERFUND TRANSACTIONS

#### Interfund Activity

Transactions between funds of the District for goods and services are recorded as interfund transfers. The unpaid balances at year end, as a result of such transactions, are shown as due to and from other funds.

#### Interfund Receivables/Payables

Interfund receivable and payable balances at June 30, 2010 were as follows:

Fund	nterfund ceivables	 Interfund Payables
Major Funds: General Special Reserve for Capital Projects	\$ 274,228 122,668	\$ 6,550 117,481
Non-Major Funds: Charter School Child Development Cafeteria	95,746	12,345 205,122 266,268
Deferred Maintenance Special Reserve for Other Than Capital Projects Foundation	10,620 15,906 5,557	5,558
Building Capital Facilities County School Facilities	29,752 59,202	 355
Totals	\$ 613,679	\$ 613,679

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 3. **INTERFUND TRANSACTIONS** (Continued)

#### **Interfund Transfers**

Interfund transfers consist of transfers from funds receiving revenue to funds through which the resources are to be expended.

Interfund transfers for the 2009-2010 fiscal year were as follows:

Transfer from the General Fund to the Deferred Maintenance	
Fund for deferred maintenance projects.	\$ 118,668
Transfer from the Cafeteria Fund to the General Fund for	
indirect costs.	23,032
Transfer from the Cafeteria Fund to the Special Reserve for	
Capital Projects Fund for prior year costs.	147,471
Transfer from the Special Reserve for Capital Projects Fund	
to the General Fund for prior year costs.	490,156
Transfer from the Special Reserve for Other Than Capital	
Projects Fund to the General Fund for contribution required	
due to fiscal crisis.	960,000
	\$ 1,739,327

#### 4. CAPITAL ASSETS

A schedule of changes in capital asset for the year ended June 30, 2010, is shown below:

	Balance July 1, 2009	Transfers and Additions	Transfers and Deductions	Balance June 30, 2010
Non-depreciable: Land	\$ 7,578,569			\$ 7,578,569
Depreciable: Improvement of sites Buildings Equipment	108,100 53,183,703 2,417,295	\$ 67,96 <u>5</u>		108,100 53,183,703 2,485,260
Totals, at cost	63,287,667	67,965		63,355,632
Less accumulated depreciation: Improvement of sites Buildings Equipment	(19,840) (22,559,398) (1,866,750)	(7,207) (1,825,475) (131,647)		(27,047) (24,384,873) (1,998,397)
Total accumulated depreciation	(24,445,988)	(1,964,329)		(26,410,317)
Capital assets, net	<u>\$ 38,841,679</u>	<u>\$ (1,896,364</u> )	<u>\$ -</u>	<u>\$ 36,945,315</u>

#### **NOTES TO BASIC FINANCIAL STATEMENTS**

#### 4. **CAPITAL ASSETS** (Continued)

Depreciation expense was charged to governmental activities as follows:

Food services	\$ 131,647
Plant services	 1,832,682
Total depreciation expense	\$ 1,964,329

#### 5. LONG-TERM LIABILITIES

#### **General Obligation Bonds**

The outstanding General Obligation bonded debt is as follows:

Issue Date	Maturity Date	Interest Rate %		Original Issue	 Bonds Outstanding July 1, 2009	R	<u>ledeemed</u>	Bonds outstanding June 30, 2010
1988 1996	2021 2010	5.00-5.50 5.00-5.25	\$ \$	1,500,000 1,315,000	\$ 1,000,000 130,000	\$	60,000 130,000	\$ 940,000
Total					\$ 1,130,000	\$	190,000	\$ 940,000

#### A - 1988 Series B General Obligation Bonds

On January 1, 1996, the District issued 1988 General Obligation Bonds, Series B totaling \$1,500,000. Repayment of the bonds are made from the special parcel tax revenues levied in connection with this bond issue. The bonds bear interest rates from 5.5% to 5.6% and are scheduled to mature between 1999 and 2021.

The 1988 Series B General Obligation Bonds mature through 2021 as follows:

Year Ending	P	ayments
2011 2012 2013 2014 2015 2016-2020 2021	\$	114,862 111,385 112,705 113,718 114,415 573,312 119,075
		1,259,472
Less amount representing interest		(319,472)
Present value of net payments	<u>\$</u>	940,000

#### **NOTES TO BASIC FINANCIAL STATEMENTS**

#### 5. **LONG-TERM LIABILITIES** (Continued)

#### Certificates of Participation (COPs)

On March 1, 2003, the District issued \$2,620,000 in 2003A Tax Exempt and \$1,880,000 in 2003B Taxable Certificates of Participation to finance the site acquisition, construction of and interior improvements for a district-wide administration building. Both series mature through 2023. The Series 2003A Tax Exempt certificates have interest rates ranging form 4.1 to 4.85 percent. Interest and principal payments are due each January 1 and July 1, commencing on July 1, 2004.

On April 19, 2010, the District issued \$4,395,000 in Certificates of Participation for the advance refunding and defeasance of the 2001 Certificates of Participation and the 2003A Taxable Certificates of Participation. Interest is payable on the Certifications each May and November 1, commencing November 1, 2010. Principal payments on the Certificates will be due on May 1, commencing on May 1, 2016.

#### A - 2003B Certificates of Participation Issuance

The 2003B Certificates of Participation mature through 2023 as follows:

Year Ending		
June 30,	F	<u>Payments</u>
2011	\$	174,360
2012	Ψ	170,068
2013		170,775
2014		171,230
2015		170,482
2016-2020		858,494
2021-2023		516,568
		2,231,977
Less amount representing interest		(711,977)
Present value of net payments	<u>\$</u>	1,520,000

#### **NOTES TO BASIC FINANCIAL STATEMENTS**

#### 5. **LONG-TERM LIABILITIES** (Continued)

<u>Certificates of Participation (COPs)</u> (Continued)

#### B - 2010 Refunding Certificates of Participation Issuance

The 2010 Refunding Certificates of Participation mature through 2040 as follows:

Year EndingJune 30,	Payments
2011 2012 2013 2014 2015 2016-2020 2021-2025 2026-2030 2031-2035 2036-2040	\$ 209,099 208,520 208,520 208,520 208,520 1,546,035 1,539,940 1,543,000 1,546,250 
Less amount representing interest	(4,365,404)
Present value of net payments	<u>\$ 4,395,000</u>

#### **Qualified Zone Academy Bonds**

On May 9, 2001, the District issued \$2,000,000 in Qualified Zone Academy Bonds. The Bonds were issued to finance the installation of technology infrastructure and related service upgrades and to facilitate the modernization and equipping of the K-8 Magnet School Academy located at Salida Elementary School. Interest is not payable with the bonds. In lieu of receiving periodic interest payments, eligible holders of the Bonds are allowed an annual federal income tax credit equal to the credit rate times the face amount of the Bond. The tax credit rate for the Bonds is 7.08 percent. The District initially deposited \$870,596 in a trustee account that has been invested in an AIG Guaranteed Investment Contract paying 6.1209 percent. The account balance as of June 30, 2010 is \$1,511,516. The interest earnings on the deposit have been projected to be sufficient to cover the entire maturing principal balance at May 23, 2015. Should the District determine at any time that the full principal amount would not be covered, the District will be liable to make payments to cover the deficiency.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 5. **LONG-TERM LIABILITIES** (Continued)

#### Early Retirement Incentive Plan

The District offered an early retirement incentive program (ERIP) for employees who retire from their position at the end of the 2009-2010 school year. The notice of retirement must be irrevocable, in writing, and given to the District no later than February 1, 2010. To be eligible to participate in this program, an employee must have been a seven (7) hour employee or one (1) FTE and have at least 15 years of service as an employee in the Salida Union School District. The retirement incentive for employees with at least fifteen (15) years of service as an employee in the District shall consist of payment of \$37,500, in five (5) annual installments of \$7,500 each. Employees with at least twenty-five (25) years of service as an employee in the District shall receive \$50,000, paid in five (5) annual installments of \$10,000 each. The following are the future payments for these benefits:

Year Ending	<u>P</u>	<u>Payments</u>		
2011 2012 2013 2014 2015	\$	124,500 117,500 92,500 92,500 92,500		
	\$	519,500		

#### Schedule of Changes in Long-Term Liabilities

A schedule of changes in long-term liabilities for the year ended June 30, 2010, is shown below:

	 Balance July 1, 2009	 Additions	[	Deductions_		Balance June 30, 2010	_	Amounts Due Within One Year
General Obligation Bonds:								
1998B	\$ 1,000,000		\$	60,000	\$	940,000	\$	65,000
1996 Refunding	130,000			130,000				
Certificates of Participation	6,135,000	\$ 4,395,000		4,615,000		5,915,000		85,000
Qualified Zone Academy Bond	2,000,000					2,000,000		
ERIP		551,500		32,000		519,500		124,500
Compensated absences	85,781		_	19,748	_	66,033	_	66,033
	\$ 9,350,781	\$ 4,946,500	\$	4,856,748	\$	9,440,533	\$	340,533

Payments on the General Obligation Bonds are made by the Bond Interest and Redemption Fund with local revenues. Payments on the Certificates of Participation are made from the COP Debt Service Fund. Payments on the ERIP and compensated absences are made from the fund for which the related employee worked.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 6. RESTRICTED NET ASSETS

The restricted net assets as of June 30, 2010 consisted of the following:

	Governmental Activities		
Restricted for:			
Revolving cash fund	\$	10,000	
Prepaid expenditures		487,984	
Stores inventory		71,521	
Unspent categorical program revenues		139,235	
Special revenue funds		258,748	
Capital projects funds		362,383	
Debt repayment		123,537	
	\$	1,453,408	

#### 7. EMPLOYEE RETIREMENT SYSTEMS

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Certificated employees are members of the State Teachers' Retirement System (STRS), and classified employees are members of the California Public Employees' Retirement System (CalPERS).

#### Plan Description and Provisions

California Public Employees' Retirement System (CalPERS)

#### Plan Description

The District contributes to the School Employer Pool under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the Public Employees' Retirement Law. CalPERS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the CalPERS annual financial report may be obtained from the CalPERS Executive Office, 400 P Street, Sacramento, California 95814.

#### Funding Policy

Active plan members are required to contribute 7.0% of their salary and the District is required to contribute an actuarially determined rate. The actuarial methods and assumptions used for determining the rate are those adopted by the CalPERS Board of Administration. The required employer contribution rate for fiscal year 2009-2010 was 9.709% of annual payroll. The contribution requirements of the plan members are established by state statute. The District's contributions to CalPERS for the fiscal years ending June 30, 2008, 2009 and 2010 were \$497,272, \$513,522 and \$500,037, respectively, and equal 100% of the required contributions for each year.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 7. **EMPLOYEE RETIREMENT SYSTEMS** (Continued)

<u>Plan Description and Provisions</u> (Continued)

State Teachers' Retirement System (STRS)

#### Plan Description

The District contributes to the State Teachers' Retirement System (STRS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by STRS. The plan provides retirement, disability and survivor benefits to beneficiaries. Benefit provisions are established by state statutes, as legislatively amended, within the State Teachers' Retirement Law. STRS issues a separate comprehensive annual financial report that includes financial statements and required supplementary information. Copies of the STRS annual financial report may be obtained from the STRS Executive Office, 100 Waterfront Place, West Sacramento, California 95605.

#### Funding Policy

Active plan members are required to contribute 8.0% of their salary. The required employer contribution rate for fiscal year 2009-2010 was 8.25% of annual payroll. The contribution requirements of the plan members are established by state statute. The District's contributions to STRS for the fiscal years ending June 30, 2008, 2009 and 2010 were \$1,093,227, \$1,058,418 and \$935,706, respectively, and equal 100% of the required contributions for each year.

#### 8. JOINT POWERS AGREEMENT

The District is a member of a Joint Powers Authority, Central Region Schools' Insurance Group (CRSIG), for the operation of a common risk management and insurance program. The program covers workers' compensation, property/liability and health and welfare insurance. CRSIG is governed by an Executive Board consisting of representatives from member districts. The Executive Board controls the operations of CRSIG, including selections of management and approval of operating budgets.

The following is a summary of financial information for CRSIG at June 30, 2009 (the most recent information available):

Total assets	\$ 46,351,927
Total liabilities	\$ 17,034,406
Net assets	\$ 29,317,521
Total revenues	\$ 15,498,714
Total expenses	\$ 14,244,455
Change in net assets	\$ 1,254,259

The relationship between the District and CRSIG is such that CRSIG is not a component unit of the District for financial reporting purposes.

### NOTES TO BASIC FINANCIAL STATEMENTS

### 9. CONTINGENCIES

The District is subject to legal proceedings and claims which arise in the ordinary course of business. In the Opinion of management, the amount of ultimate liability with respect to these actions will not materially affect the financial position or results of operations of the District.

Also, the District has received state and federal funds for specific purposes that are subject to review or audit by the grantor agencies. Although such audits could generate expenditure disallowances under terms of the grants, it is believed that any required reimbursements will not be material.

### 10. SUBSEQUENT EVENT

The District has reviewed all events occurring from June 30, 2010 through January 12, 2011, the date the financial statements were issued. No subsequent events occurred requiring accrual or disclosure.



### **GENERAL FUND**

### **BUDGETARY COMPARISON SCHEDULE**

### For the Year Ended June 30, 2010

	Bu	dget		Variance
	Original	Final	Actual	Favorable (Unfavorable)
Revenues: Revenue limit sources:				
State apportionment Local sources	\$ 11,658,618 3,276,552	\$ 10,272,967 3,620,423	\$ 10,443,540 3,359,623	\$ 170,573 (260,800)
Total revenue limit	14,935,170	13,893,390	13,803,163	(90,227)
Federal sources Other state sources Other local sources	2,570,624 4,240,011 1,489,365	2,085,246 3,734,750 1,697,373	1,839,660 4,306,881 1,897,385	(245,586) 572,131 200,012
Total revenues	23,235,170	21,410,759	21,847,089	436,330
Expenditures: Certificated salaries Classified salaries Employee benefits	11,334,861 4,025,592 3,329,059	11,280,618 3,643,043 3,078,469	11,014,342 3,956,037 3,222,026	266,276 (312,994) (143,557)
Books and supplies Contract services and operating expenditures Capital outlay Other outgo	689,741 3,544,018 8,737 419,399	852,346 4,004,369 105,368 523,676	693,571 3,688,758 5 390,501	158,775 315,611 105,363 133,175
Total expenditures	23,351,407	23,487,889	22,965,240	522,649
Deficiency of revenues under expenditures	(116,237)	(2,077,130)	(1,118,151)	958,979
Other financing sources (uses): Operating transfers in Operating transfers out	92,896 (300,000)	1,652,896 (118,668)	1,473,188 (118,668)	(179,708)
Total other financing sources (uses)	(207,104)	1,534,228	1,354,520	(179,708)
Net change in fund balance	(323,341)	(542,902)	236,369	779,271
Fund balance, July 1, 2009	1,568,096	\$ 1,568,096	1,122,953	(445,143)
Fund balance, June 30, 2010	\$ 1,244,755	\$ 1,025,194	\$ 1,359,322	\$ 334,128



### **COMBINING BALANCE SHEET**

### ALL NON-MAJOR FUNDS

June 30, 2010

ASSETS	Charter School Fund	De	Child velopment Fund		Cafeteria Fund	_	Deferred intenance Fund	F fo Tha	Special Reserve or Other an Capital Projects Fund		<u>Subtotal</u>
Cash in County Treasury Cash on hand and in banks Accounts receivable	\$ 12,035 67,448	\$	1 316,037	\$	500 300,694	\$	118,729	\$	3,348	\$	134,113 500 684,179
Due from other funds Stores inventory	 95,746				71,521		10,620		15,906		122,272 71,521
Total assets	\$ 175,229	\$	316,038	\$	372,715	\$	129,349	\$	19,254	\$	1,012,585
LIABILITIES AND FUND BALANCES											
Liabilities: Accounts payable Due to other funds	\$ 69,894 12,345	\$	94,314 205,122	\$	34,128 266,268	\$	245			\$	198,581 483,735
Total liabilities	82,239	_	299,436	_	300,396		245			_	682,316
Fund balances	 92,990	_	16,602	_	72,319	_	129,104	\$	19,254	_	330,269
Total liabilities and fund balances	\$ 175,229	\$	316,038	\$	372,715	\$	129,349	\$	19,254	\$	1,012,585

### **COMBINING BALANCE SHEET**

### ALL NON-MAJOR FUNDS (Continued) June 30, 2010

	Sp Re	ndation pecial eserve und		Building Fund	 Capital Facilities Fund		County School Facilities Fund	ello-Roos Capital Project Fund		Bond erest and demption Fund		Total
ASSETS												
Cash in County Treasury Cash on hand and in banks	\$	1	\$	622 1	\$ 165	\$	103	\$ 263,640	\$	200,779	\$	599,423 500
Accounts receivable Due from other funds Stores inventory		5,557	_		59,202	_	29,752				_	684,180 216,783 71,521
Total assets	\$	5,558	\$	623	\$ 59,367	\$	29,855	\$ 263,640	\$	200,779	\$	1,572,407
LIABILITIES AND FUND BALANCES												
Liabilities: Accounts payable Due to other funds	\$	5,558	\$	<u>355</u>		_			\$	77,242	\$	275,823 489,648
Total liabilities		5,558	_	355		_			_	77,242	_	765,471
Fund balances			_	268	\$ 59,367	\$	29,855	\$ 263,640	_	123,537	_	806,936
Total liabilities and fund balances	\$	5,558	\$	623	\$ 59,367	\$	29,855	\$ 263,640	\$	200,779	\$	1,572,407

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES

### ALL NON-MAJOR FUNDS

### For the Year Ended June 30, 2010

	Charter School Fund	Child Development Fund	Cafeteria Fund	Deferred Maintenance Fund	Special Reserve for Other Than Capital Projects Fund	Subtotal
Revenues: Federal sources Other state sources Other local sources	\$ 107,60 1,03	- , -	\$ 1,351,625 149,447 697,364	<u>\$ 451</u>	\$ 14,69 <u>0</u>	\$ 1,367,457 598,321 1,811,365
Total revenues	108,64	4 1,454,922	2,198,436	451	14,690	3,777,143
Expenditures: Certificated salaries Classified salaries Employee benefits Books and supplies Contract services and operating expenditures Capital outlay Debt service: Principal retirement Interest	11,80 2,88 96	457,998 3 262,564 54,071	799,633 187,608 944,427 53,856 57,757	36,163 36,327		587,118 1,257,631 453,055 1,034,661 187,696 57,757
Total expenditures	15,65	<u>4</u> <u>1,446,493</u>	2,043,281	72,490		3,577,918
Excess (deficiency) of revenues over (under) expenditures	92,99	0 8,429	<u>155,155</u>	(72,039)	14,690	199,225
Other financing sources (uses): Operating transfers in Operating transfers out			(170,503)	118,668	(960,000)	118,668 (1,130,503)
Total other financing sources (uses)		_	(170,503)	118,668	(960,000)	(1,011,835)
Net change in fund balances	92,99	0 8,429	(15,348)	46,629	(945,310)	(812,610)
Fund balances, July 1, 2009		8,173	87,667	82,475	964,564	1,142,879
Fund balances, June 30, 2010	\$ 92,99	0 \$ 16,602	\$ 72,319	\$ 129,104	\$ 19,254	\$ 330,269

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCES

## ALL NON-MAJOR FUNDS (Continued) For the Year Ended June 30, 2010

	S	undation pecial eserve Fund		Building Fund		Capital Facilities Fund		County School Facilities Fund	M	ello-Roos Capital Project Fund		Bond terest and edemption Fund	Total
Revenues: Federal sources Other state sources Other local sources	\$	(81)	\$	(1)	\$	22,356	\$	449	\$	4,412	\$	2,554 132,430	\$ 1,367,457 600,875 1,970,930
Total revenues		(81)	_	<u>(1</u> )	_	22,356	_	449	_	4,412	_	134,984	3,939,262
Expenditures: Certificated salaries Classified salaries Employee benefits Books and supplies													587,118 1,257,631 453,055 1,034,661
Contract services and operating expenditures Capital outlay Debt service:		4,851						6,011					198,558 57,757
Capital retirement Interest												190,000 56,573	190,000 56,573
Total expenditures		4,851	_					6,011			_	246,573	3,835,353
Excess (deficiency) of revenues over (under) expenditures		(4,932)	_	<u>(1</u> )	_	22,356	_	(5,562)	_	4,412	_	(111,589)	103,909
Other financing sources (uses): Operating transfers in Operating transfers out					_		_						118,668 (2,090,503)
Total other financing sources (uses)							_				_		(1,011,835)
Net change in fund balances		(4,932)		(1)		22,356		(5,562)		4,412		(111,589)	(907,926)
Fund balances, July 1, 2009		4,932	_	269	_	37,011	_	35,417		259,228		235,126	1,714,862
Fund balances, June 30, 2010	\$		\$	268	\$	59,367	\$	29,855	\$	263,640	\$	123,537	\$ 806,936

### **COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**

### **ALL AGENCY FUNDS**

### For the Year Ended June 30, 2010

	Balance July 1, 2009	Additions Deductions		Balance June 30, 2010
Dena Boer Elementary				
Assets: Cash on hand and in banks	<u>\$ 5,451</u>	\$ 29,894	\$ 25,928	\$ 9,417
Liabilities: Due to student groups	<u>\$ 5,451</u>	\$ 29,894	\$ 25,928	<u>\$ 9,417</u>
Mildred Perkins Elementary				
Assets: Cash on hand and in banks	<u>\$ 19,695</u>	<u>\$ 10,251</u>	<u>\$ 15,482</u>	<u>\$ 14,464</u>
Liabilities: Due to student groups	<u>\$ 19,695</u>	<u>\$ 10,251</u>	<u>\$ 15,482</u>	<u>\$ 14,464</u>
Salida Elementary				
Assets: Cash on hand and in banks	\$ 3,121	\$ 13,741	\$ 10,827	\$ 6,035
Liabilities: Due to student groups	\$ 3,121	<u>\$ 13,741</u>	\$ 10,827	\$ 6,035
Sisk Elementary				
Assets: Cash on hand and in banks	\$ 29,204	\$ 19,278	\$ 14,817	\$ 33,665
Liabilities: Due to student groups	\$ 29,204	\$ 19,278	<u>\$ 14,817</u>	\$ 33,665
Salida Middle				
Assets: Cash on hand and in banks	\$ 92,832	<u>\$ 227,831</u>	<u>\$ 172,568</u>	<u>\$ 148,095</u>
Liabilities: Due to student groups	<u>\$ 92,832</u>	\$ 227,831	\$ 172,568	\$ 148,09 <u>5</u>

(Continued)

### **COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**

### **ALL AGENCY FUNDS**

(Continued)

### For the Year Ended June 30, 2010

	Balance July 1, 2009	Additions	Deductions	Balance June 30, 2010
Total - All Agency Funds				
Assets: Cash on hand and in banks	<u>\$ 150,303</u>	\$ 300,995	\$ 239,622	<u>\$ 211,676</u>
Liabilities: Due to student groups	<u>\$ 150,303</u>	\$ 300,995	\$ 239,622	<u>\$ 211,676</u>

The accompanying notes are an integral part of these financial statements.

### **ORGANIZATION**

June 30, 2010

Salida Union School District was established in 1949 and is comprised of an area of approximately 31 square miles located in Stanislaus County. There were no changes in the District's boundaries in the current year. The District is currently operating four elementary schools and one middle school.

### **GOVERNING BOARD**

<u>Name</u>	Office	Term Expires		
Ivan Wyeth II	President	2011		
Dennis Thompson	Clerk	2011		
Catie L. Englebright	Trustee	2013		
Dr. Gary Dew	Trustee	2011		
Virginia Berry	Trustee	2013		

### **ADMINISTRATION**

Twila Tosh Interim Superintendent

Jim Yardy \*
Assistant Superintendent of Business Services

<sup>\*</sup> Mark Denny was appointed subsequent to June 30, 2010.

### SCHEDULE OF AVERAGE DAILY ATTENDANCE

### For the Year Ended June 30, 2010

	Second Period Report	Annual Report
Elementary:	<del></del>	
Kindergarten	310	310
First through Third	863	860
Fourth through Sixth	921	920
Seventh and Eighth	587	598
Special Education	68	69
Totals	2,749	2,757

### SCHEDULE OF INSTRUCTIONAL TIME

### For the Year Ended June 30, 2010

Grade Level	1986-87 Minutes Require- ment	1982-83 Actual Minutes	2009-10 Actual Minutes	Number of Days Traditional Calendar	Status
Kindergarten	36,000	33,325	36,000	180	In Compliance
Grade 1	50,400	50,580	51,660	180	In Compliance
Grade 2	50,400	50,580	51,660	180	In Compliance
Grade 3	50,400	50,580	51,660	180	In Compliance
Grade 4	54,000	56,790	58,140	180	In Compliance
Grade 5	54,000	56,790	58,140	180	In Compliance
Grade 6	54,000	56,790	58,948	180	In Compliance
Grade 7	54,000	56,790	58,948	180	In Compliance
Grade 8	54,000	56,790	58,948	180	In Compliance

### SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS

### For the Year Ended June 30, 2010

Federal Catalog Number	Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Pass- Through Entity Identifying Number	Federal Expend- itures				
U.S. Departmen of Education	t of Education - Passed through California Department						
<u>or Education</u>							
84.010 84.389	Title I Cluster: NCLB: Title I, Part A, Basic Grants NCLB ARRA: Title I, Part A, Basic Grants Low	14329	\$ 295,120				
	Income and Neglected	15005	34,143				
	Subtotal Title I Cluster		329,263				
84.027 84.391	Special Education Cluster: Special Education - IDEA Basic Local Assistance Special Education - ARRA: IDEA Basic Local	13379	442,145				
	Assistance	15003	372,943				
	Subtotal Special Education Cluster		815,088				
California Dep 93.575	Title I - Even Start Title II, Part A, Improving Teacher Quality Title II, Education Technology Title III, Immigrant Education Title III, LEP Title IV, 21st Century CCLC Title IV, 21st Century Direct Access Title IV, 21st Century Family Literacy ARRA: State Fiscal Stabilization  Total U.S. Department of Education  tof Health and Human Services - Passed through Partment of Education  Child Development - School Age Resource Contacts	14331 14341 14334 14346 10084 14349 14765 14788 25008	115,444 86,058 447 7,424 43,299 110,303 10,051 8,798 309,286 1,835,461				
U.S. Department of Agriculture - Passed through California  Department of Education							
10.555 10.579	Child Nutrition: National School Lunch Child Nutrition: ARRA Equipment Assistance Grants	13391 13004	1,322,015 				
	Total U.S. Department of Agriculture		1,351,625				
	Total Federal		\$ 3,202,918				

### RECONCILIATION OF UNAUDITED ACTUAL FINANCIAL REPORT WITH AUDITED FINANCIAL STATEMENTS

### For the Year Ended June 30, 2010

	General Fund	Special Reserve for Capital Projects Fund	County School Facilities Fund
June 30, 2010 Unaudited Actual Financial Report Ending Fund Balance	<u>\$ 1,359,055</u>	\$ 218,683	\$ 35,866
Adjustments: To remove negative revenue To record Cash with Fiscal Agent To adjust cash to the fair value	267	1,518,979	(6,011)
Total adjustments	267	1,518,979	(6,011)
June 30, 2010 Audited Financial Statements Ending Fund Balance	<u>\$ 1,359,322</u>	<u>\$ 1,737,662</u>	<u>\$ 29,855</u>

There were no audit adjustments proposed to any other funds of the District.

#### **AUBURN UNION SCHOOL DISTRICT**

#### SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS

### For the Year Ended June 30, 2010

	(Budget) 2011	2010	2009	2008
General Fund				
Revenues and other financing sources	<u>\$ 19,389,422</u>	\$ 23,320,277	\$ 25,936,630	\$ 26,935,416
Expenditures Other uses and transfers out	19,830,764	22,965,240 118,668	26,650,229 111,804	27,841,093 <u>157,118</u>
Total outgo	19,830,764	23,083,908	26,762,033	27,998,211
Change in fund balance	<u>\$ (441,342</u> )	\$ 236,369	<u>\$ (825,403)</u>	<u>\$ (1,062,795)</u>
Ending fund balance	<u>\$ 1,122,953</u>	\$ 1,359,322	<u>\$ 1,122,953</u>	\$ 1,948,356
Available reserves	<u>\$ 917,713</u>	\$ 1,209,820	<u>\$ 1,727,529</u>	<u>\$ 1,479,851</u>
Designated for economic uncertainties	<u>\$ 594,923</u>	\$ 688,266	<u>\$</u> -	<u>\$</u>
Undesignated fund balance	\$ 322,790	<u>\$ 521,554</u>	<u>\$ 1,727,529</u>	<u>\$ 1,479,851</u>
Available reserves as a percentage of total outgo	4.63%	5.24%	6.46%	5.29%
All Funds				
Total long-term liabilities	\$ 9,100,000	<u>\$ 9,440,533</u>	<u>\$ 9,350,781</u>	\$ 9,791,215
Average daily attendance at P-2	2,655	2,749	2,858	3,003

The General Fund fund balance has decreased by \$1,651,829 over the past three fiscal years. The District projects an decrease of \$441,342 for the year ending June 30, 2011. For a district this size, the State of California recommends available reserves of at least 3% of total General Fund expenditures, transfers out, and other uses be maintained. For the year ended June 30, 2010 the District has met this requirement.

The District has incurred operating deficits in two of the past three years, and anticipates incurring an operating deficit during the 2010-2011 fiscal year.

Total long-term liabilities have decreased by \$350,682 over the past two years.

Average daily attendance has decreased by 254 over the past two years. The District anticipates a decrease of 94 ADA during the fiscal year ending June 30, 2010.

## AUBURN UNION SCHOOL DISTRICT SCHEDULE OF CHARTER SCHOOLS

For the Year Ended June 30, 2010

Charter Schools Chartered by District	Included in District Financial Statements, or Separate Report		
Independence Charter School	Included in the Charter School Fund		

### NOTES TO SUPPLEMENTARY INFORMATION

### 1. PURPOSE OF SCHEDULES

### A - Schedule of Average Daily Attendance

Average daily attendance is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of state funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

### B - Schedule of Instructional Time

The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day. This schedule presents information on the amount of instructional time offered by the District, and whether the District complied with the provisions of Education Code Sections 46201 through 46206.

### C - Schedule of Expenditure of Federal Awards

OMB Circular A-133 requires a disclosure of the financial activities of all federally funded programs. This schedule was prepared to comply with OMB Circular A-133 requirements, and is presented on the modified accrual basis of accounting.

The following schedule provides a reconciliation between revenues reported on the Statement of Revenues, Expenditures and Change in Fund Balances and the related expenditures reported on the Schedule of Expenditure of Federal Awards. The reconciling amounts represent Federal funds that have been recorded as revenues that have not been expended by June 30, 2010.

Description	CFDA <u>Number</u>	Amount
Total Federal revenues, Statement of Revenues, Expenditures and Change in Fund Balances		\$ 3,207,117
Less: 21st Century Funds not spent	84.287	(4,199)
Total Schedule of Expenditure of Federal Awards		<u>\$ 3,202,918</u>

### D - <u>Reconciliation of Unaudited Actual Financial Report with Audited Financial</u> Statements

This schedule provides the information necessary to reconcile the fund balances of all funds as reported on the Unaudited Actual Financial Report to the audited financial statements.

### NOTES TO SUPPLEMENTARY INFORMATION

(Continued)

### 1. **PURPOSE OF SCHEDULES** (Continued)

### E - Schedule of Financial Trends and Analysis

This schedule provides information on the District's financial condition over the past three years and its anticipated condition for the 2010-2011 fiscal year, as required by the State Controller's Office.

### F - Schedule of Charter Schools

This schedule provides information for the California Department of Education to monitor financial reporting by Charter Schools.

### 2. EARLY RETIREMENT INCENTIVE PROGRAM

Education Code Section 14502 requires certain disclosure in the financial statements of districts which adopt Early Retirement Incentive Programs pursuant to Education Code Sections 22714 and 44929. For the fiscal year ended June 30, 2010, the District did not adopt such a program.

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

Board of Trustees Salida Union School District Salida, California

We have audited the compliance of Salida Union School District with the types of compliance requirements described in the State of California's *Standards and Procedures for Audits of California K-12 Local Educational Agencies* (the "Audit Guide") to the state laws and regulations listed below for the year ended June 30, 2010. Compliance with the requirements of state laws and regulations is the responsibility of Salida Union School District's management. Our responsibility is to express an opinion on Salida Union School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the State of California's *Standards and Procedures for Audits of California K-12 Local Educational Agencies*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the state laws and regulations listed below occurred. An audit includes examining, on a test basis, evidence about Salida Union School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Salida Union School District's compliance with those requirements.

<u>Description</u>	Audit Guide Procedures	Procedures Performed
Regular and Special Day Classes	8	Yes
Kindergarten Continuance	3	Yes
Independent Study	23	No, see below
Continuation Education	10	No, see below
Instructional Time:		, ,
School Districts	6	Yes
County Offices of Education	3	No, see below
Instructional Materials:	-	,
General requirements	8	Yes
Ratio of Administrative Employees to Teachers	1	Yes
Classroom Teacher Salaries	1	Yes
Early Retirement Incentive Program	4	No, see below
Gann Limit Calculation	1	Yes
School Accountability Report Card	3	No, see below
Public Hearing Requirements - Receipt of Funds	1	Yes
Class Size Reduction Program:		
General requirements	7	Yes
Option one classes	3	Yes
Option two classes	4	No, see below
Districts with only one school serving K-3	4	No, see below
After School Education and Safety Program:		
General requirements	4	Yes
After school	4	Yes
Before school	5	No, see below

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

(Continued)

<u>Description</u>	Audit Guide Procedures	Procedures Performed
Contemporaneous Records of Attendance, for charter schools	1	No, see below
Mode of Instruction, for charter schools	1	Yes
Nonclassroom-Based Instruction/Independent Study, for charter schools	15	Yes
Determination of Funding for Nonclassroom-Based Instruction, for charter schools	3	Yes
Annual Instructional Minutes - Classroom Based, for charter schools	3	No, see below

We did not perform any procedures related to Independent Study or Continuation Education because the District does not offer these programs.

We did not perform any procedures related to instructional time for County Offices of Education because the District is not a County Office.

We did not perform any procedures related to Early Retirement Incentive Program because the District did not offer this program in the current year.

The 2009-2010 School Accountability Report Cards specified by Education Code Section 33126 are not required to be completed, nor were they completed, prior to the completion of our audit procedures for the year ended June 30, 2010. Accordingly, we could not perform the portions of audit steps (a), (b) and (c) of Section 19837 of the Audit Guide relating to the comparison of tested data from the 2009-2010 fiscal year to the 2009-2010 School Accountability Report Cards.

We did not perform any procedures related to Class Size Reduction Program - Option Two classes and Districts with only one school serving K-3 because the District does not offer Option Two, and the District has more than one school serving K-3.

We did not perform any procedures related to After School Education and Safety Program - Before School because the District did not offer this program.

We did not perform any procedures related to Contemporaneous Records of Attendance for charter schools and Annual Instructional Minutes - Classroom-Based for charter schools because the District does not have any classroom based charter schools.

In our opinion, Salida Union School District complied with the state laws and regulations referred to above for the year ended June 30, 2010, except as described in the Audit Findings and Questioned Costs section of this report. Further, based on our examination, for items not tested, nothing came to our attention to indicate that Salida Union School District had not complied with the state laws and regulations.

Salida Union School District's response to the finding identified in our audit are included in the accompanying Schedule of Audit Findings and Questioned Costs. We did not audit the District's response and, accordingly, express no opinion on it.

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH STATE LAWS AND REGULATIONS

(Continued)

This report is intended solely for the information of the Board of Trustees, management, the State Controller's Office, the California Department of Education and the California Department of Finance, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Perry- Smish WP

Sacramento, California January 12, 2011

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Salida Union School District Salida, California

We have audited the financial statements of Salida Union School District as of and for the year ended June 30, 2010, and have issued our report thereon dated January 12, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Salida Union School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Salida Union School District's internal control over financial reporting. Accordingly, we do not express an opinion of the effectiveness of Salida Union School District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Salida Union School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Salida Union School District's response to the finding identified in our audit is included in the accompanying Schedule of Audit Findings and Questioned Costs. We did not audit the District's response and, accordingly, express no opinion on it.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

(Continued)

This report is intended solely for the information of the Board of Trustees, management, the California Department of Education, the California State Controller's Office and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Perry-Smith WP

Sacramento, California January 12, 2011

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Trustees Salida Union School District Salida, California

### Compliance

We have audited the compliance of Salida Union School District with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2010. Salida Union School District's major federal programs are identified in the accompanying Schedule of Expenditure of Federal Awards. Compliance with the requirements of laws, regulations, contracts and grant agreements applicable to each of its major federal programs is the responsibility of Salida Union School District's management. Our responsibility is to express an opinion on Salida Union School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Salida Union School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Salida Union School District's compliance with those requirements.

In our opinion, Salida Union School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2010.

### Internal Control Over Compliance

The management of Salida Union School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Salida Union School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Salida Union School District's internal control over compliance.

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

(Continued)

### Internal Control Over Compliance (Continued)

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information of the Board of Trustees, management, the California Department of Education, the California State Controller's Office and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Perry-Smith Lit

Sacramento, California January 12, 2011



### SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS

Year Ended June 30, 2010

### **SECTION I - SUMMARY OF AUDITOR'S RESULTS**

### **FINANCIAL STATEMENTS**

Type of auditor's report issued:		Unqua	alified		
Internal control over financial reporting: Material weakness(es) identified? Significant deficiency(ies) identified not cons to be material weakness(es)?	idered			X X	No None reported
Noncompliance material to financial statements noted?			_ Yes	X	No
FEDERAL AWARDS					
Internal control over major programs: Material weakness(es) identified? Significant deficiency(ies) identified not cons to be material weakness(es)?	idered			X X	No None reported
Type of auditor's report issued on compliance for major programs:	or	Unqua	alified		
Any audit findings disclosed that are required to reported in accordance with Circular A-133, Section .510(a)?	be		_ Yes	X	No
Identification of major programs:					
CFDA Number(s)	Name of	Federa	l Prograr	n or Clus	ster
84.010, 84.389 84.027, 84.391 84.394 10.555	Title I Cluster Special Educa ARRA: State F Child Nutrition			n Fund	
Dollar threshold used to distinguish between Ty and Type B programs:	ре А	\$	300,000	0	
Auditee qualified as low-risk auditee?			_ Yes	X	No
STATE AWARDS					
Internal control over state programs:  Material weakness(es) identified?  Significant deficiency(ies) identified not cons to be material weaknesses?	idered		_ Yes _ Yes	X X	No None reported
Type of auditor's report issued on compliance for state programs:	or	Qualif	ied		

### SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued)

Year Ended June 30, 2010

### **SECTION II - FINANCIAL STATEMENT FINDINGS**

### 1. INTERNAL CONTROL - ASSOCIATED STUDENT BODY (30000)

### **Criteria**

Education Code Section 48930 (and California Department of Education's "Accounting Procedures for Student Organizations Handbook") requires student body organizations to follow the regulations set by the Governing Board of the school district.

### Condition

At Mildred Perkins Elementary School:

- Sub-receipt books are not used upon the initial receipt of cash.
- Cash disbursements are not being approved by the ASB student council member, the Advisor, and the Principal.
- A cash disbursement was processed and cleared the bank prior to approval of the disbursement in the Student Council Minutes.

### At Sisk Elementary School:

A cash disbursement was processed and cleared the bank prior to approval of the disbursement in the Student Council Minutes.

### Effect

There exists the risk that ASB funds could potentially be misappropriated.

#### Cause

The internal controls have not been implemented.

### Fiscal Impact

Not determinable.

### Recommendation

- Sub-receipt books should be used for all sales and initial collection of cash.
- Cash disbursements should be properly authorized by three individuals prior to writing a check. The individuals approving the disbursement should be the Student Council Representative, Advisor, and the Principal.
- Cash disbursements should be approved in the Student Council Minutes prior to issuance of the disbursement checks to the intended party.

### SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued)

Year Ended June 30, 2010

### **SECTION II - FINANCIAL STATEMENT FINDINGS**

(Continued)

### 1. **INTERNAL CONTROL - ASSOCIATED STUDENT BODY (30000)** (Continued)

### Corrective Action Plan

The District will provide instruction to all school site personnel associated with ASB operations - to include the following:

- Requirement to issue receipts for all cash receipts.
- Appropriate control measures for all fund raiser activities.
- Expenditure approval and processing procedures including documentation of approval in ASB organization meeting minutes, required signatures, and the need for appropriate approval requirements prior to expenditures.

The District will also implement an internal assistance review program to ensure training and compliance with established procedures.

## SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued) Year Ended June 30, 2010

### SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

## SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued)

Year Ended June 30, 2010

### SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

### 2. STATE COMPLIANCE - NONCLASSROOM-BASED INSTRUCTION (10000)

### <u>Criteria</u>

Pursuant to Education Code Section 51747 - A school district shall not be eligible to receive apportionments for independent study by pupils, regardless of age, unless it has adopted written policies, and has implemented those policies.

### Condition

- The Second Period Report of Attendance and the Annual Report of Attendance reports submitted do not agree to the supporting documentation.
- Student files do not contain each pupil's county of residence nor do they contain support as to whether mailing addresses changed during the time the pupils were in independent study. This did not allow for verification that the pupil remained a resident of the same or a contiguous county within California.
- A written agreement did not exist for each pupil.
- Student files did not contain support to verify no days of attendance were reported for dates prior to the signing of the agreement by all parties.

Written agreement did not contain the following:

- The manner, time, frequency, and place for submitting a pupil's assignment and for reporting purposes.
- The objectives and methods of study for the pupil's work.
- The methods utilized to evaluate that work.
- The specific resources, including materials and personnel, to be made available to the pupils.
- A statement of the policies adopted pursuant to the provisions of subdivisions (a) and (b) of Education Code Section 51747 regarding the maximum length of time allowed between the assignment and the completion of a pupil's assigned work, and the number of assignments a pupil may miss before there must be an evaluation of whether it is in the pupil's best interest to continue in independent study.
- The duration of the independent study agreement.
- A statement of the number of course credits or, for the elementary grades, such as other measures of academic accomplishment appropriate to the agreement, to be earned by the pupil upon completion.
- A statement in each independent study agreement that independent study is an optional educational alternative in which no pupil may be required to participate.
- Signatures by the pupil and certificated employee.

### Effect

The effect of the findings is a disallowed allowance of 14.27 ADA for the Second Period Report of Attendance 16.78 ADA for the Annual Report of Attendance.

### SCHEDULE OF AUDIT FINDINGS AND QUESTIONED COSTS (Continued)

Year Ended June 30, 2010

### SECTION IV - STATE AWARD FINDINGS AND QUESTIONED COSTS

(Continued)

### 2. STATE COMPLIANCE - NONCLASSROOM-BASED INSTRUCTION (10000) (Continued)

### <u>Cause</u>

Internal controls over state compliance requirements have not been properly implemented.

### Fiscal Impact

The total amount received for the Charter School Block Grant was \$87,035.

### Recommendation

The District should adopt an official written agreement that meets the State requirements for independent study.

The District should ensure controls are in place to verify the support for ADA agrees to the information being reported on the Second Period Report of Attendance and the Annual Report of Attendance report.

### Corrective Action Plan

The District has implemented for the 2010/11 school year a process that includes the following:

- Corrected Student Independent Study contract that conforms with the criteria as established in Education Code 51747.
- Internal procedures that ensure that all student contracts are in place and complete prior to recording attendance.
- Fully compliant tracking of all homework samples and instructor verification.
- Internal review to ensure compliance with the established procedures.
- Attendance reporting procedures that ensure attendance is verified prior to Period 1, Period 2, or Annual attendance reporting.

# STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

### STATUS OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS

Year Ended June 30, 2010

Finding/Recommendation	Current Status	District Explanation If Not Implemented
No matters were reported.		